

# Clery Act Fundamentals



# OUR MISSION: Working together with college & university communities to create safer campuses.

OUR VALUES: Expertise • Mission-driven Collaborative • Authentic Inclusive • Innovative

#### WHAT WE DO:

Education & Training

Membership

Policy Advocacy

Initiatives:
Free topicspecific
resources

#### **GROWTH MINDSET**

- Flexibility
- Engagement
- Participation
- Curiosity
- Support



### SET YOUR EXPECTATIONS

#### Put in what you hope to get out

- Be honest with yourself about what you hope to gain from this experience
- Identify your takeaways from this training
- Take responsibility for your part in the process



#### LEARNING OBJECTIVES

- Define and identify campus security authorities
- Name and define the Clery geography categories
- Practice classifying Clery Act crimes
- Understand the difference between a timely warning and emergency notification
- Internalize the prevention, response, and disciplinary procedure requirements for dating violence, domestic violence, sexual assault, and stalking.
- Recognize components of an annual security report and how they tie in to the requirements overall

#### LARGE GROUP ACTIVITY

Do you speak Clery?



# Define CSA (campus security authority)

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# Give three examples of Clery crimes.

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# Define and/or give an example of noncampus geography under the Clery Act.

i Start presenting to display the poll results on this slide.



# What is an ASR?

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#### CLERY ACT OVERVIEW

Who: Campus Security Authorities (CSAs) and local law enforcement Where: Clery Act geography What and How: **Annual** Annual security report (statistics, policy statements) Statistics to Department of Education **Ongoing** Disclosures (timely warnings, emergency notification, daily crime log) Rights and options for victims of dating violence, domestic violence, sexual assault, and stalking **Enforcement:** U.S. Department of Education (ED) Clery Compliance Division

### KEY RESOURCES

- The Clery Act Statute and Regulations
- Clery Act Appendix for FSA Handbook
- Westat
  - campussafetyhelp@westat.com
  - 800-435-5985
- ED Program Review Findings

Campus Security Authorities

#### CASE STUDY

- A student tells their coach that they were sexually assaulted in their residence hall room the evening before.
  - Why might the student choose to disclose this to the coach?
  - What type of information and support might the student need?

## CAMPUS SECURITY AUTHORITIES

- Campus police/security department
- Individuals responsible for security
  - Access monitor
  - Resident assistant
- Individual or offices designated to receive crime reports
- Officials with significant responsibility for student and campus activities

#### CLERY CENTER CSA TRAINING VIDEO

- While watching video:
  - Consider:
    - Am I a CSA?
    - Do I know how CSAs make a report?
    - Could I explain my role to someone else on campus?

Link: <a href="https://vimeo.com/manage/videos/380084235">https://vimeo.com/manage/videos/380084235</a>

Password: 78\*hYgeGq@fnaF



# Person's function determines if CSA.

#### WHO IS EXEMPT?

- Pastoral counselors
- Professional counselors
  - Applies to mental health counselors employed or under contract by the institution
- Person uncertified but acting under the supervision of an exempt counselor

# A CAMPUS SECURITY AUTHORITY'S PRIMARY RESPONSIBILITY IS...

to report allegations of Clery Act crimes reported to them to the official or office designated by the institution to collect crime report information.

#### **CSAs ARE NOT RESPONSIBLE FOR:**

## Investigating or reporting incidents

- Overheard from students talking in a hallway or mentioned during an in-class discussion
- A victim mentions during a speech, workshop, or any other form of group presentation
- Learned indirectly

#### WHEN DO CRIMES NEED TO BE REPORTED?

- If a victim calls it to your attention
- If a witness or third party calls it to your attention

#### MORE THAN STATISTICS

- Daily crime log
- Timely warnings
- Emergency notification
- Information and support to victims (written explanation of rights and options)

#### **IDENTIFYING CSAs**

- Who identifies CSAs at the institution?
- Identifying by function
  - Fits the definition v. does not meet definition v. exempt
  - Once you put on the "CSA hat"....
- Documentation



### **DISCUSS**

## "The Big Three"

- What three topic areas are essential components of training CSAs?
- What three things should a CSA do when receiving a disclosure of a crime?
- What are your top three selling points for why training CSAs is so important?



# Counting and Classifying Clery Act Crimes

## CLERY CRIME

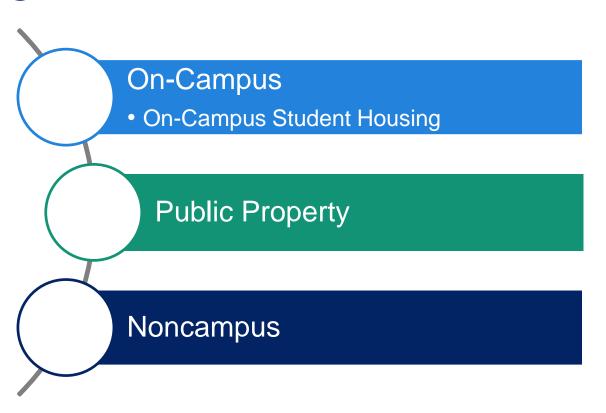
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**CLERY GEOGRAPHY** 

CLERY STATISTIC

#### **CLERY GEOGRAPHY**

- Accurate picture
- Update annually
- Separate maps/lists for each campus



#### ON-CAMPUS CONSIDERATIONS

- Institution associated buildings or property
- Reasonably contiguous
- Directly support, or relate to, educational purposes
- Separate campuses

#### PUBLIC PROPERTY

- Sidewalk, street, sidewalk
- Public parking lots, parks, waterways
- Do not have to report public property for noncampus property

#### **NONCAMPUS**

Any building or property not part of the main campus nor a separate campus and is:

- Owned or controlled by the institution
- Used in support of or in relation to the institution's educational purposes, and
- Frequently used by students
- OR buildings or property owned or controlled by officially recognized student organizations

## **CLERY CRIME**

+

CLERY GEOGRAPHY

CLERY STATISTIC

#### TAKEAWAYS FOR YOUR DEPARTMENT

- We all play a role.
- Share as much information as possible.
- Follow the institution's reporting procedures.
- Help communicate the "what", the "why", and the limitations.

#### **CLERY ACT CRIMES**

#### **Criminal Offenses**

Homicide • Sex Offenses • Robbery • Aggravated Assault Burglary • Motor Vehicle Theft • Arson

#### **Hate Crimes**

Crimes within the Criminal Offenses Category (see above)

Plus: Larceny-theft • Simple Assault • Intimidation Destruction, Damage, or Vandalism of Property

#### **VAWA Offenses**

Dating Violence • Domestic Violence • Stalking

#### **Arrests & Disciplinary Referrals**

Weapons Law, Drug Abuse, & Liquor Law Violations

# Hate Crime Bias Categories

- Race
- Gender
- Gender Identity
- Religion
- Sexual Orientation
- Ethnicity
- National Origin
- Disability

### RECORDING STATISTICS: THINGS TO REMEMBER

- Statistics are tied to Clery Act geography
- Hierarchy Rule
- Use Clery crime definitions
- Classify according to the requirements:

Homicide, sex offenses, aggravated assaults, dating violence, domestic violence, stalking	One offense per victim *Special considerations for stalking
Robbery, burglary	One offense per each distinct operation
Motor vehicle theft	One offense for each stolen vehicle
Arson	One offense for each distinct arson operation

#### CLASSIFYING CLERY ACT CRIMES PRACTICE

As a group, we'll walk through:

- Is this a Clery Act crime?
- Did the incident fall within Clery geography?
- If applicable, how should this crime be counted?

#### CASE STUDY

At a football game on campus, three students report to public safety officers that an individual unknown to them grabbed their breasts and buttocks. Each time, the individual jumped out of a group of students who chanted the name of one of your institution's student organizations during the incident. Each student provided a different description of the alleged offender. There were no previous reports of such incidents at any other football game.



# Does this case study contain a Clery Act crime?



#### If yes, which crime?



# Did this incident fall within Clery geography?



# How should this Clery crime be counted?

#### TRAINING & EXPERTISE

- Three free registrations for Clery Act Training Seminars (V/CATS) (additional registrations 25% off)
- Five free registrations for our Online Clery Act Training Course (additional registrations 25% off)
- Free CSA Training video, plus supplemental materials

#### MEMBER BENEFIT



Learn more: clerycenter.org/membership



BREAK TIME: 5 minutes

#### **Ongoing Disclosures**

#### DAILY CRIME AND FIRE LOGS

#### **Daily Crime Log**

- Specific to institutions with campus police/security
- Includes patrol jurisdiction
- Includes:
  - Date/time crime reported
  - Date/time crime occurred
  - Nature of the crime
  - Location of the crime
  - General disposition (pending, judicial referral, criminal arrest, etc.)

#### Fire Log

- Any fire that occurs in an oncampus student housing facility
- Includes:
  - Date fire was reported
  - Nature of the fire
  - Date and time of the fire
  - General location of the fire









What are timely warnings?

Can't we just call them all alerts?

Why didn't we send out a timely warning?

What constitutes an "emergency"?

# DOES THIS SOUND FAMILIAR?

Can you define "timely"?

What are emergency notifications?

Why did we send out a timely warning?

Who decides when we need to issue these?

### TIMELY WARNINGS AND EMERGENCY NOTIFICATION

#### **Emergency Notification**

- Broader scope any significant emergency or dangerous situation occurring on campus
- Notification can be segmented
- Issue alert immediately upon confirmation

#### **Timely Warnings**

- Narrower focus Clery Act crimes
- Clery Act geographic area
- Timely warning may not be segmented and must reach entire campus community
- Issue warning as soon as pertinent information available

### TIMELY WARNING POLICY STATEMENT COMPONENTS

- Circumstances regarding issuance
- Individual or office responsible
- Dissemination manner

### EMERGENCY NOTIFICATION & EVACUATION POLICY STATEMENT COMPONENTS

- Process used to confirm significant emergency or dangerous situation involving immediate threat to health and safety
- Process to determine which segment(s) will receive notification
- Explanation of how the content of a notification will be developed
- Explanation of process to initiate notification system
- List of title or office of those responsible

### EMERGENCY NOTIFICATION & EVACUATION POLICY STATEMENT COMPONENTS

- Statement that notification will be made without delay and taking into account the safety of the community unless notification will compromise efforts to assist a victim or contain, respond to, or otherwise mitigate emergency
- Procedures for disseminating emergency information to the larger community
- Procedures to annually schedule drills, exercises and appropriate follow-through activities
- Procedures to annually publicize emergency response and evacuation in conjunction with a test and documentation of each test

Timely Warning or Emergency Notification?

#### TW or EN?

- Key language pulled from Clery Act requirements
- Determine whether the language listed would be part of policy statement related to timely warnings or emergency notification and evacuation
- Remember: important to keep these alerts separate and distinct



"Immediate threat to the health or safety of students or employees occurring on campus"



# "Without delay and taking into account the safety of the community"



# "Represents a serious or ongoing threat"



# "Or to the appropriate segment or segments of the campus community"



#### "Case-by-case basis"

#### CASE STUDY

A fire breaks out in a chemistry lab on campus. The lab is directly next door to the campus library but physically removed from any other buildings on campus. The fire is spreading despite attempts to contain it.



#### This case study requires:

## TIMELY WARNING & EMERGENCY NOTIFICATION TAKEAWAYS

- Separate and distinct uses and intentions
- Speaking "Clery" around this topic aids in universal understanding of why institutions do or do not issue alerts or warnings
- What can you do as a staff member that intersects with Clery compliance to help with understanding the purpose of each of these types of alerts?

Dating Violence, Domestic Violence, Sexual Assault, and Stalking

#### DVSAS PREVENTION PROGRAMMING

# DATING VIOLENCE, DOMESTIC VIOLENCE, SEXUAL ASSAULT, & STALKING (DVSAS) PROGRAMS

Primary prevention and awareness programs for all incoming students and new employees

Ongoing prevention and awareness campaigns for students and employees

"A statement of policy regarding the institution's programs to prevent dating violence, domestic violence, sexual assault, and stalking....and of procedures that the institution will follow when one of these crimes is reported.."



#### PRIMARY PREVENTION AND AWARENESS

#### PRIMARY PREVENTION

- Informed by research or assessed for value, effectiveness, or outcome
- Intended to stop violence before it occurs
- Changing social norms & stereotypes
- Promotion of positive & healthy behaviors
  - Healthy and respectful relationships and sexuality
  - Safe bystander intervention

#### **AWARENESS**

- Increase audience knowledge about these crimes
- Share information and resources to prevent violence, promote safety, and reduce perpetration

### POLICY STATEMENT: PROGRAMS TO PREVENT

- Primary prevention and awareness campaigns for all incoming students and new employees:
  - ✓ Statement that the institution prohibits the crimes of dating violence, domestic violence, sexual assault, and stalking as defined under Clery
  - ✓ Definition of dating violence, domestic violence, sexual assault, and stalking in the applicable jurisdiction
  - ✓ Definition of consent in reference to sexual activity in the applicable jurisdiction
  - Description of safe and positive options for bystander intervention
  - ✓ Information on risk reduction
  - ✓ Procedures for response and disciplinary process
- Ongoing prevention and awareness campaigns

## POLICY STATEMENT: PROGRAMS TO PREVENT



Statement that the institution prohibits the crimes of dating violence, domestic violence, sexual assault, and stalking as defined under Clery.

# POLICY STATEMENT: PROGRAMS TO PREVENT



- Definition of dating violence, domestic violence, sexual assault, and stalking in the applicable jurisdiction.
- Definition of consent in reference to sexual activity in the applicable jurisdiction.

What	Where	Why
Clery Act definitions of sexual assault (which includes rape, fondling, incest, and statutory rape), dating violence, domestic violence, stalking	Clery Act crime statistics	Consistent definitions across institutions
Clery Act definitions of sexual assault (which includes rape, fondling, incest, and statutory rape), dating violence, domestic violence, stalking	Campus sexual assault, domestic violence, dating violence, and stalking policy/policies (adjudication)	Base definitions across institutions
Jurisdictional definitions for dating violence, domestic violence, sexual assault, stalking, and consent (in reference to sexual activity)	Sexual assault, domestic violence, dating violence, and stalking prevention policy	Community understanding of criminal code vs. campus policy

## POLICY STATEMENT: PROGRAMS TO PREVENT



 Description of safe and positive options for bystander intervention.

### BYSTANDER INTERVENTION

- Safe and positive options to prevent harm or intervene including:
  - Recognizing situations of potential harm
  - Understanding institutional structures and cultural conditions that facilitate violence, overcoming barriers to intervening, identifying safe and effective intervention options, and taking action to intervene



## POLICY STATEMENT: PROGRAMS TO PREVENT



Information on risk reduction

### RISK REDUCTION

- Options designed to:
  - Decrease perpetration and bystander inaction
  - Increase empowerment for victims in order to promote safety and help individuals and communities address conditions that facilitate violence



## Not risk reduction under Clery

 Puts onus on potential victim, while also using victim-blaming language



## Risk reduction under Clery

Decrease perpetration



WANT QUICK ACCESS TO INFORMATION ABOUT SEXUAL ASSAULT POLICIES, RESOURCES, AND PROGRAMS?

DOWNLOAD THE REACH OUT APP.



- Search "Reach Out Editions" in the app store
- Select "University of Pennsylvania" as your school



## Risk reduction under Clery

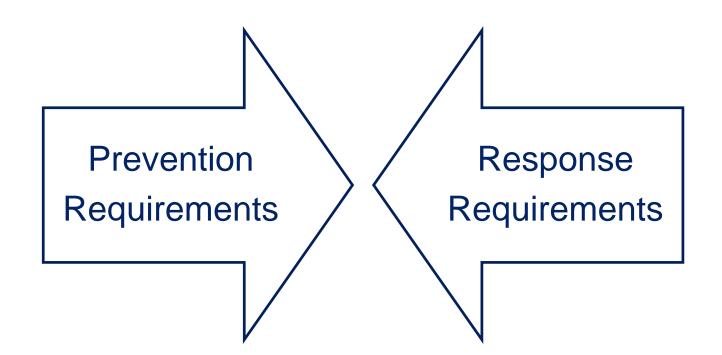
- Empowerment for victims
- Addressing bystander barriers

## POLICY STATEMENT: PROGRAMS TO PREVENT

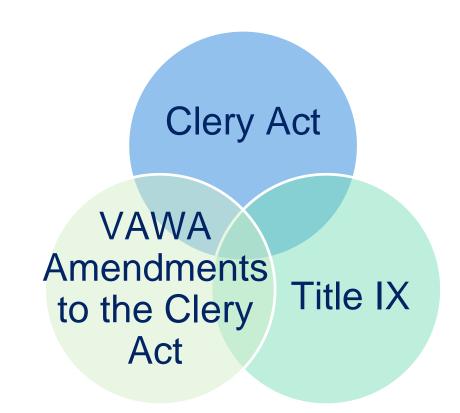


 Procedures for response and disciplinary process.





## **AS OF MAY 2020**



### **CLERY ACT & TITLE IX INTERSECTIONS**

#### THE CLERY ACT

- Reporting requirements
- All Clery crimes\*
- Accommodations
- Disciplinary procedures

- Reporting requirements
- Sexual harassment
  - Including dating violence, domestic violence, sexual assault, and stalking (DVSAS)as defined in the Clery Act
- Measures
- Grievance procedures



Response Procedures

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# What might someone need when they are in crisis?

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## POLICY STATEMENT(S): PROCEDURES TO FOLLOW

Importance of Preserving Evidence

**Reporting Options** 

## PROCEDURES TO FOLLOW: PRESERVING EVIDENCE

### Importance of Preserving Evidence

- Proof in a criminal or campus disciplinary proceeding
- May be helpful in obtaining a protection order
- Knowledgeable of what may be preserved and for how long
- Recent/fresh complaints
- Basic preservation instructions/tips

## PROCEDURES TO FOLLOW: REPORTING OPTIONS

To whom the offense How to report the should be reported offense Reporting **Options** 

## PROCEDURES TO FOLLOW: REPORTING OPTIONS

Involvement of law enforcement and campus authorities, including notification of the victim's option to:

- Notify proper law enforcement authorities, including oncampus and local police
- Be assisted in notifying law enforcement authorities if victim so chooses
- Decline to notify authorities
- Rights of victim and institution's responsibilities for orders of protection, no contact orders, restraining orders, or similar lawful orders issued by criminal, civil, or tribal court or by the institution

## PROCEDURES TO FOLLOW: CONFIDENTIALITY

Information about how the institution will protect the confidentiality of victims and other necessary parties

- Publicly available record-keeping (ex: timely warnings, daily crime log)
- Without the inclusion of personally identifying information about the victim
- Any accommodations or protective measures provided to the victim (to the extent it will not impair institution's ability to provide them)

### **ACCOMMODATIONS & MEASURES**

#### THE CLERY ACT

- Accommodations
- Must be provided in writing
- Options for, available assistance in, and how to request changes to:
  - Academic
  - Living
  - Transportation
  - Working
  - Protective Measures
- If requested by the victim
- If reasonably available
- Regardless of whether the victim chooses to report to campus police or local law enforcement

- Supportive Measures
- Non-disciplinary, non-punitive individualized services offered as appropriate, as reasonably available, and without fee or charge
- To the complainant or the respondent
- Before or after the filing of a formal complaint or where no formal complaint has been filed



Disciplinary Procedures

### DISCIPLINARY PROCESS

#### THE CLERY ACT

- Prompt, fair, and impartial
- Describe the standard of evidence
- Be conducted by officials who receive annual training
- Advisor of choice
- Simultaneous notification of results

- Prompt and equitable
- Regulations inform standard of evidence
- Annual training requirements
- Advisor of choice with role in cross-examination
- Simultaneous notification of results

## PROCEDURES TO FOLLOW: INSTITUTIONAL DISCIPLINARY ACTION

- Range of protective measures institution may offer following an allegation
- Proceedings will
  - Include a prompt, fair, and impartial process from the initial investigation to the final result

## STANDARD OF EVIDENCE

#### THE CLERY ACT

 Must describe the standard of evidence that will be used

- Must state whether institution uses preponderance of the evidence or clear and convincing
- Must be same standard for formal complaints against students as for formal complaints against employees
- Must apply same standard of evidence to all formal complaints of sexual harassment

## **SANCTIONS & REMEDIES**

#### THE CLERY ACT

- Must list all possible sanctions
- Must describe range of protective measures

- Must describe range of sanctions, but...
- Must describe range of remedies

### **TRAINING**

#### THE CLERY ACT

- Proceedings must be conducted by officials who receive annual training on:
  - Issues related to dating violence, domestic violence, sexual assault, and stalking
  - How to conduct an investigation and hearing process that protects the safety of victims and promotes accountability

- Individuals involved in process must receive training on specific topics listed in regulations
- Must make training materials publicly available on the institution's website (or if no website, available upon request for inspection)

## ADVISOR OF CHOICE

#### THE CLERY ACT

- Both parties must have same opportunities to be accompanied by an advisor of choice
- May not limit choice of advisor
- Allows institutions to establish restrictions on how the advisor may participate as long as applied equally to both parties

- Both parties notified that they may have an advisor of choice who may, but is not required to be, an attorney
- Responsible for conducting crossexamination (directly, orally, and in real time)
- Must be included in party's receipt of evidence and investigator's report
- May also serve as witness
- If no advisor, institution must provide one to conduct cross-examination (institution's choice, does not have to be an attorney, but...)

### NOTICE OF OUTCOME

#### THE CLERY ACT

- Simultaneous notification in writing of:
  - Result of any institutional disciplinary proceeding
  - Procedures for accused and victim to appeal the result, if such procedures are available
  - Any change to the result
  - When such results become final
- Must include rationale for the results and the sanctions

- Simultaneous written determination, including:
  - Allegations potentially constituting sexual harassment
  - Procedural steps taken
  - Findings of fact supporting determination
  - Conclusions regarding application of code of conduct to the facts
  - Statement of, and rationale for, the results as to each allegation

### Written Information

#### TO ALL STUDENTS & EMPLOYEES

Notification of on- and off- campus services

- Counseling
- Health
- Mental Health
- Victim Advocacy
- Legal assistance
- Visa and immigration assistance
- Student financial aid
- Other services available for victims

#### TO VICTIMS AFTER A REPORT

- Measures
- Rights & options

### CAN I GET THAT IN WRITING?

Using the provided handout fill in the answers to indicate whether or not you know what options exist and/or you know what information is provided in writing to students and employees.



## IMPACT OF VAWA AMENDMENTS ON CAMPUSES TODAY

- An increase in reports of dating violence, domestic violence, sexual assault and stalking does not necessarily reflect an increase in incidents; reflects a solid reporting system that community trusts
- Provides expanded rights for victims—both students and employees
- Captures gender identity as bias category
- Provides for a more accurate picture of what violence looks like on college campuses today (pre-VAWA Amendments incidents of dating violence or stalking might have been misclassified as aggravated assault or not captured at all)



## **BREAK TIME: 5 MINUTES**

## **Annual Security Report**



Raise your hand if you are responsible for creating or contributing to your institution's annual security report.

### slido



What types of information can a student or employee find in your institution's annual security report?

i) Start presenting to display the poll results on this slide.

Search for your institution's annual security report. See how quickly you can locate it. Plug the most recent report in the chat as soon as you find it.

### ASR DISTRIBUTION METHODS

#### Current Students & Employees

- Direct Distribution
  - U.S. Postal Service
  - Campus Mail
  - Fmail
- Inter/Intranet
  - Must include:
    - A statement of the report's availability
    - A list and brief description of the content
    - Exact URL
    - Statement that a paper copy is available upon request

#### Prospective Students & Employees

- Notice of the report's availability
  - Description of its content
  - Opportunity to request a copy
  - Unlike current students and employees, this notice may be provided along with other information
- Internet Distribution
  - Exact URL
  - Brief description of the report
  - Statement that a paper copy is available upon request

## General Areas Governing Issuance of Policy Statement

- Compiling the Annual Security Report
- Security Of and Access to Campus Facilities
- 3. Law Enforcement & Jurisdiction
- Reporting Crimes and Other Emergencies
- 5. Timely Warnings & Emergency Notification and Evacuation
- 6. Security Awareness Programs
- 7. Crime Prevention Programs

- 8. Drug, Alcohol, & Substance Abuse
- 9. Dating Violence, Domestic Violence, Sexual Assault, and Stalking Policies
- 10. Student Disciplinary Proceedings Results
- 11. Sex Offender Registration Policy
- 12. Missing Student Notification Procedure
- 13. Fire Safety Report



### SELF-REFLECTION

1

Clery Act component:

• Why:

2

Clery Act component:

• Why:

- Clery Act component:
- Why:

- Reflect on the Clery Act topics we covered today
- Prioritize the first three areas of the Clery Act you are going to work to improve and why

### **CLERY CENTER ON-DEMAND TRAINING OPTIONS**

**CLERY ACT TRAINING SEMINAR (CATS) ASR WORKSHOP CSA WORKSHOP CSA TRAIN-THE-TRAINER** 

Learn more: clerycenter.org/on-demand-training

#### **BECOME A MEMBER!**

Resources, strategies, and unparalleled expertise to support you in understanding and implementing the provisions of the Clery Act.

clerycenter.org/membership



## **ASR REVIEW** FREE TRAINING **DISCOUNTED WORKSHOPS** UNLIMITED SUPPORT MEMBER PORTAL

# Clery Center Membership Can Help With Common Compliance Challenges

Creating and evaluating the Annual Security Report

ASR review by Clery experts

Identifying & training CSAs

Access to CSA Training film and supplemental materials

Building and training a multidisciplinary team

Free & discounted Clery Act Training

No "one size fits all" for Clery compliance

Technical assistance and Clery compliance tools & resources



#### **CLERY CENTER**

501 Office Center Drive, Suite 8 Fort Washington, PA 19034 484.580.8754

info@clerycenter.org clerycenter.org

Connect with us on social media! @Clery Center







